Federal Judicial Center

"to further the development and adoption of improved judicial administration through education & research"



The United States Judiciary



Federalism and Jurisdiction The Courts **Legal Education Judicial Selection** Federal Judges Court Personnel **Judicial Administration Conduct and Discipline Judicial Procedure** Civil Proceedings **Criminal Proceedings Jury Trials** Sentencing **Judicial Education**

Federalism

Federal

U.S. Constitution

Federal laws

Executive

Legislature (Congress)

Judiciary



State

50 States, D.C., Puerto

Rico

State constitutions

State laws

Independent executive, legislature, courts



Jurisdiction: State

Contract disputes **Domestic relations** Personal injury State criminal offenses Constitutional claims: state and federal Specialized courts (family, traffic, juvenile, drug, tax)





Jurisdiction: Federal

Subject

U.S. Constitution

Federal law

Treaty

Bankruptcy, customs, patent, admiralty, international trade

Party

Federal government or state Ambassadors, public officials, foreign states

Diversity

Citizens of different states, if amount >\$75,000

Judges and Cases

| | FEDERAL | STATE |
|---------------------------------|--|--|
| Judges | 787 | 30,377 |
| Criminal Cases (first instance) | 80,081 | 20,437,849 |
| Civil Cases (first instance) | 281,608 | 18,980,531 |
| Specialized (mostly civil) | 912,717 (bankruptcy and federal claims) | 64,061,968 (juvenile, domestic relations, traffic, etc.) |
| Appeals | 54,244 | 272,975 |

Federal Courts









Supreme Court

9 Justices
Discretionary review
Questions of law
No advisory
opinions

Petitions: 4,715 Full Review: 71

Courts of Appeal

179 Judges
13 Circuits
6-28 Judges in each circuit
3-judge panels decide questions of

Cases Filed: 55,875

District Court (First Instance)

663 Judges94 Districts1-27 Judges in each districtCases Filed:

361,689

Specialized

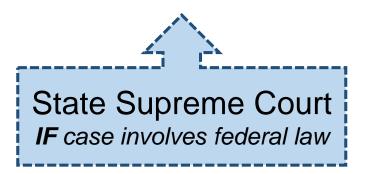
Federal Circuit
Bankruptcy
International Trade
Federal Claims
Armed Forces
Veterans, Tax
Administrative
(e.g., immigration, social security)

To the Supreme Court



If Writ of Certiorari Granted





Legal Education

After university/college 3 years

Core subjects

Constitutional law, civil procedure, criminal law, torts, property, evidence, professional responsibility

Electives Skills

Writing, advocacy, negotiation, clinical education

Professors

Academics and practitioners

204 accredited schools





The Legal Profession

Bar exam

Professional responsibility exam

Admission to state bar

Graduate from accredited law school

Continuing legal education (mandatory in 45 states)

Areas of practice

Private sector

Public sector

Judicial Office: Eligibility

No exam

Few formal selection criteria

Candidates selected from:

Experienced practitioners (public and private)

State courts

Lower federal courts

Academia

Judicial education

Federal: not mandatory

State: mandatory in some states

Judicial Selection: State



Methods vary by state

Election (31 states)

Partisan (11); non-partisan (20)

Appointment by governor

Merit selection commissions

"Retention" elections

Appointment/election by legislature (4 states)



Renewable terms

Usually 2-14 years

Mandatory retirement in 30 states

Usually by age 70-75

(Vermont at age 90)

Judicial Selection: Federal

President nominates Senate must confirm

Recommendation: legislators, others (usually from President's political party)

Investigation: White house, DOJ, FBI

Review: American Bar Association (not legally required, non-binding)

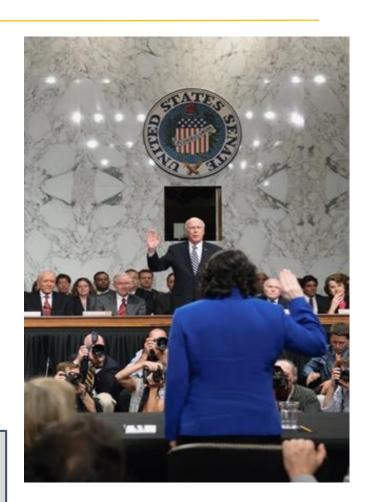
Hearing: Senate Judiciary Committee

Vote: Full Senate

Life tenure ("good behavior")

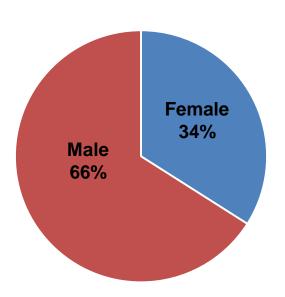
Article I Judges appointed to limited but renewable terms

- ➤ Bankruptcy appointed by Court of Appeals to 14-year term
- Magistrate appointed by District Court to 8-year term
- Court of Claims appointed by President to 15-year term

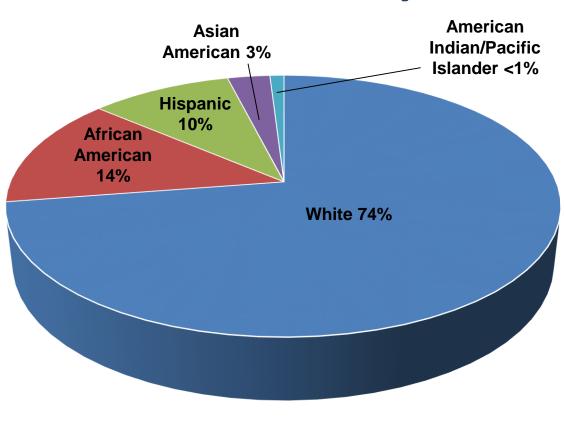


Diversity in Federal Judiciary

Gender



Race/Ethnicity



Status: Chief and Senior

Chief Justice (Supreme Court)

Nominated by President, confirmed by Senate

Presides over court sessions, Judicial Conference, AO, FJC, Smithsonian, National Gallery

Chief Judge (Courts of Appeal, District, Bankruptcy)

Assigned by seniority (time on court)

7-year term

Supervises court administration

Delegates to Clerk of Court May have reduced caseload

Senior Judge (optional)

Eligibility: 65 years of age

Rule: when age + years of service = 80

Reduced case load



Federal Court Personnel

District Court (First Instance)

Clerk of Court

Other administrative staff (+/- 80 in medium size court)

Pro se Attorneys

Chambers Staff: 2 law clerks, secretary

Court of Appeals

Circuit Executive

Clerk of Court

Other administrative staff (+/- 70 in medium size court)

Staff Attorneys

Circuit Mediators

Chambers Staff: 4 law clerks, 2 secretaries

Judicial Law Clerk

Recent law school graduate
Term: 1-2 years

Career clerk

Responsibilities

Discretionary with judge

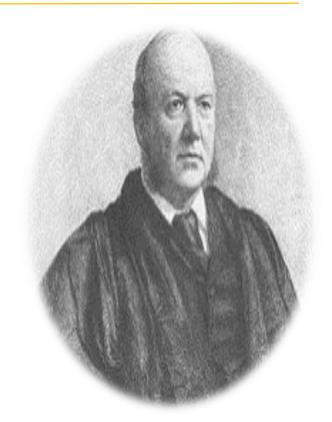
Case file review

Legal research

Coordinate with counsel

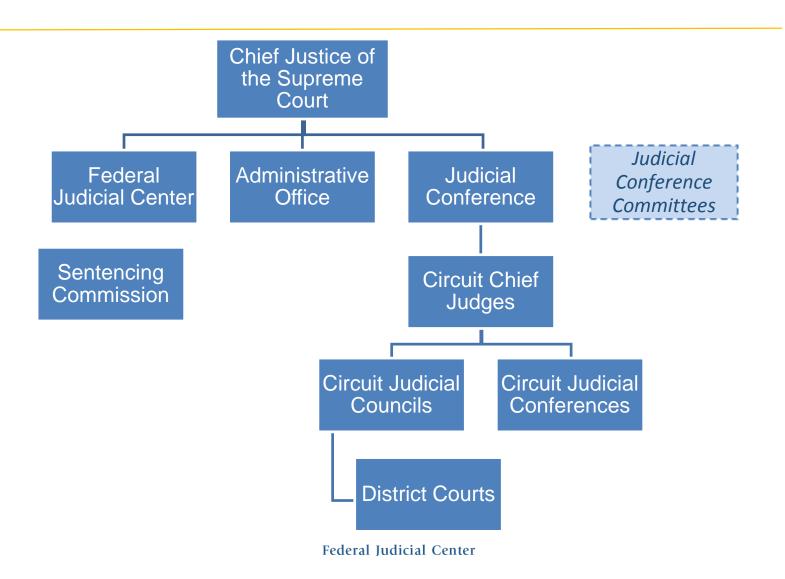
Write memoranda

Review draft opinions



Justice Horace Gray (1882) "inspiration and criticism"

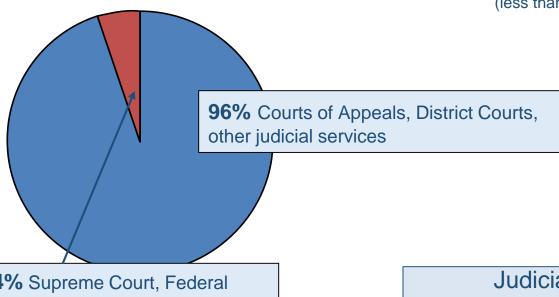
Judicial Administration



Funding the Courts

Budget for the Federal Judiciary: \$6.78 billion (FY 2016)





4% Supreme Court, Federal Circuit, Court of Int'l Trade, Administrative Office, FJC, Sentencing Commission

Judicial Salaries (2016)

Supreme Court: \$249,300 (CJ: \$260,700)

Court of Appeals: \$215,400 District Court: \$203,100

Bankruptcy/Magistrate Judge: \$186,850

Judicial Performance Evaluation

Accountability Improve performance

Inform judicial education

Criteria: neutral and quantifiable

Legal knowledge, integrity, impartiality, professionalism, temperament, communication skills (written/oral), management skills

Implementation

Mechanism: legislation, court rule, judicial council, bar association

Sources: attorneys, court staff, law enforcement, litigants, trained court observers, written decisions, dockets

Tools: questionnaires, interviews, observation

Voluntary or mandatory

Results only to judge or made public



Conduct and Discipline

CONSTITUTION of the UNITED STATES

Article III, Section I: Judges serve "during good behavior"

Article II, Section IV: Judges may be removed from office only for "high crimes and misdemeanors"

LEGISLATION

Judicial Conduct and Disability Act of 1980

Financial Disclosure (5 U.S.C §101-112)

Limits on Outside Income (5 U.S.C. §501-505)

Disqualification (28 U.S.C. §455)

CODE OF CONDUCT FOR UNITED STATES JUDGES

Adopted by Judicial Conference of the United States

Non-Binding Rules

Judicial Conference Committee: Advisory Opinions on Codes of Conduct

Judicial Conduct and Disability Act

Anyone may file a complaint with the Clerk of the Circuit Court of Appeals about judicial misconduct (bias, hostility, conflict of interest, or other ethical violation, but <u>not</u> disagreement with court's ruling) or disability (physical or mental impairment affecting performance).

Chief Circuit Judge reviews complaint and may dismiss if no basis for complaint, end process if corrective action taken, or refer to Special Committee for investigation. Findings sent to Circuit Judicial Council.

If violation found, Council may institute "corrective measures" (no new cases, informal counseling, censure, reprimand) or refer to Judicial Conference. Judicial Conference will review and may send to House of Representatives for investigation.

Final action on complaints must be posted on court's public website.

Impeachment, trial, and removal process in Congress.

As of 2016, there have been 15 impeachments and 8 convictions of U.S. judges.

Courts and the Media

Transparency

Open proceedings, court records, published decisions

U.S. Constitution

Speech (1st Amendment)

Fair trial (6th Amendment)

Ethical obligations

Judges must "avoid public comment on the merits of a pending or impending action..."

May make public statements "in the course of... official duties, to explain court procedures, or... (for) purposes of legal education."

Committees, programs: Bench/Bar/Media/Public

Communication to foster accurate, responsible reporting and understanding

Legal Traditions

| | COMMON LAW | CIVIL LAW | |
|--|---|---|--|
| Sources of Law and Jurisprudence | Constitution Court decisions (precedent) Legislation Custom | Enacted law (constitution, code, executive decrees, administrative regulations) Custom Writings of legal scholars | |
| Legal Analysis | Interpretation/application of precedent Reasoning by analogy Judicial review of legislation | Application of code Precedent (informative not binding) Judicial review in some countries | |
| Role of Judge | Manage proceedings Decide matters of law Rule on admissibility of evidence If no jury, find facts | Investigate and gather evidence Question witnesses Find facts | |
| Role of Attorney | Active: gather evidence Advise client Develop, prepare, and present case | Point out favorable evidence Advise client Prepare court documents | |
| Proceedings | Adversarial Oral Appeal: law and procedure | Inquisitorial Documents, statement summaries Appeal: facts, law and procedure | |
| Contemporary practice: convergence of two traditions in many countries | | | |

Judicial Practice: U.S.



Common Law

Precedent

Statutes

Rules of procedure, evidence

Court Proceedings

Adversarial

Role of judge and attorneys

Trials

Jury or judge

Continuous trial

Verbatim transcript

Federal Trials: 2015

| | CIVIL | CRIMINAL |
|----------------|-------|----------|
| Total | 4734 | 6834 |
| Jury: Non-jury | 2:3 | 3:8 |
| 1 Day | 54% | 72% |
| 2-3 Days | 23% | 15% |
| 4-9 Days | 21% | 11% |
| 10+ Days | 2% | 2% |

Path of a Civil Case

Pleadings

Pretrial
Conference
Discovery
Motions
Settlement
Discussions
Alternative Dispute
Resolution

Jury Selection

(if jury trial)

Opening
Statements

Presentation of
Evidence

Evidentiary Rulings

Closing Arguments
Jury Instructions

Deliberations

Verdict

Judgment Appeal

Pretrial Conference

Case management tool

Facilitate efficient court proceedings

Review claims, defenses, witnesses, evidence, legal motions

Establish schedule

Series of meetings

Counsel must attend and file reports

Discuss case progress, including settlement

Final conference held before trial





Elements of Case Management

Judicial control of case

Each case assigned to one judge

Judge clarifies what is expected of attorneys and monitors case progress

Firm, credible trial dates

Set early

Based upon type of case (differential case management)

Continuous trial

Delegation of non-judicial duties

Strong central court administration

Centralized information management system

Transparency

Random <u>weighted</u> case assignment Statistical data available to public

Judicial Business of the United States Courts

Federal Court Management Statistics

Civil Justice Reform Act of 1990

Semi-annual report prepared by Administrative Office

All motions pending > 6 months

All non-jury trials undecided > 6 months

All civil cases pending > 3 years

Statistics by court, judge, case

To reduce costs and delay, assist with resource allocation

Internal reports: caseloads, disposition rates

Alternative Dispute Resolution

Federal courts must offer ADR

Discretion as to type of program

Types of ADR

Mediation is the most common

Early neutral evaluation, arbitration, settlement week, summary trials

Consent of parties

Required by some courts

Other courts permit judges to order parties to ADR

Costs

Parties may be required to pay mediation fees

Providers

Panel of mediators, outside neutral, court staff mediator, judges

Self-Represented Litigant

No right to court-appointed counsel in civil cases Right to appear without an attorney

Federal court: by statute

Some exceptions (e.g., corporations, class actions)

FY 2015: 73,745 pro se cases filed (2/3 prisoner cases)

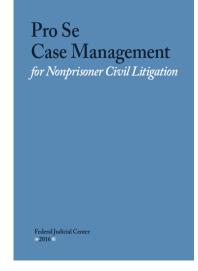
State courts

Many states have at least one pro se litigant in over half of certain types of cases

Court resources

Provide some procedural assistance, but not legal advice

May also make available forms, instructions, and manuals



Path of a Criminal Case

Indictment or Information (Complaint)

Arraignment
Investigation
Plea Bargain
Pretrial
Conference

Jury Selection
(if jury trial)
Opening Statements
Presentation of
Evidence
Evidentiary Rulings
Closing Arguments
Jury Instructions
Deliberations
Verdicts

Judgment Sentencing Appeal

rosecutor

Criminal Trial: Roles



- Represents government
- Brings criminal charges
- · Bears burden of proof
- Must prove guilt beyond a reasonable doubt
- Must disclose evidence favorable to accused



Counse **Jefense**

- Constitutional right to counsel
 - private
 - · court-appointed
 - public defender
- Represents accused
- Tests government's case
- Protects defendant's right to fair trial



- Does not investigate
- Issues warrants
- Decides
- legal, evidentiary issues
- If no jury, finds facts
- Manages trial
 - fair, timely
- Guards against prosecutorial misconduct
- Imposes sentence

Plea Bargaining



Step 1

Negotiations between prosecutor and defendant's attorney: defendant agrees to admit guilt in exchange for a reduced sentence



Step 2

Proposed agreement presented to judge for approval; Judge may reject proposed plea



Step 3

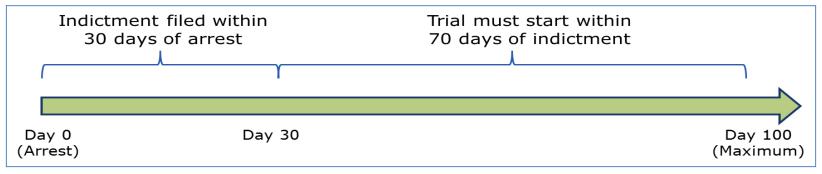
If plea bargain moves forward, judge conducts a hearing and questions the defendant to ensure that defendant is competent, understands the proceeding, and was not forced into pleading guilty

The vast majority of criminal cases in the United States courts conclude with a plea bargain.

Speedy Trial

Sixth Amendment to U.S. Constitution: "In all criminal prosecutions, the accused shall enjoy the right to a speedy and public trial..."

Speedy Trial Act (1974): time limits for completing stages of prosecution



Defendant may consent to stopping "speedy trial clock"

Clock stops during pretrial motions, unavailability of the defendant or key witness, interlocutory appeal

Otherwise, failure of prosecution to adhere to time limits may result in dismissal of case

Jury Trial: Background

History

England (1166): formalized process of 12 men to help royal judges make important legal determinations

Pre-revolutionary U.S.: distrust of executive authority

United States Constitution (1787)

Article III: "The trial of all crimes, except in cases of impeachment; shall be by jury; and such trial shall be held in the State where the said crimes have been committed..."

7th Amendment: jury trial in civil cases involving money damages





Jury: Criminal and Civil

| | Criminal (> 6 months in prison) | Civil (money damages) |
|--|---|--------------------------------|
| Grand jury / Preliminary hearing | Prosecutor presents evidence to determine whether there is "probable cause" that individual committed a crime | None |
| | 16-23 persons; 12 must agree | |
| Trial jury | 12 persons (some states allow smaller criminal juries) | 6-12 persons |
| Verdict | Unanimous* | Unanimous unless parties agree |
| | *Oregon and Louisiana do not require unanimity | to majority verdict |
| Sentence / | Judge | Jury, but judge may modify |
| Damages | Jury in capital (death penalty) cases | |

Summons and Selection

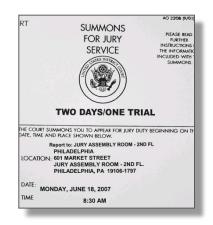
Summons

Cross-section of the public

Random selection from registered voters

and drivers

Exempt from jury service: active military, firemen, policemen, public officers



Hardship postponement

Selection

Voir dire: judge, attorneys, or both question potential jurors to determine their suitability

Purpose of *voir dire* is to exclude persons with bias

Jury and alternates (2-3) selected

95% of all jury cases finish in five days or fewer

Sentencing Guidelines

United States Sentencing Commission

Independent judicial branch agency

President appoints 7 voting members, including 3-4 judges

Establishes national guidelines

Collects and analyzes information about crime and sentencing

Sentencing Guidelines

Advisory, not mandatory

Intended to:

Promote fairness through proportionality

Prevent disparities

Flexibility: aggravating and mitigating factors

Reflect current understanding of human behavior

Re-entry Courts

Problem-solving principles to reduce recidivism

Programs active in 50 federal district courts

Vary in scope, but most include:

Supervision, drug and job counseling, cognitive behavior therapy

Court involvement

Authority, structure, accountability, sanctions/incentives

Scheduled sessions with individuals or group

Team (judge, parole/probation, treatment professional, prosecutor, defender)

Features

Voluntary

Eligibility screening

Evidence-based practices





Western District of Missouri Re-entry Court

Research studies underway to assess impact

Federal Judicial Center

Established by statute, 1967 Judicial branch agency

Mandate: education & research

Board

Chief Justice, 7 judges, AO Director

Director

Appointed by Board

Staff: 123 (2015)

Budget: \$27,719,000 (2016)





Adult Education: the Foundation

Competencies

Knowledge, skills, values

Evidence-based learning objectives related to professional responsibilities

Task oriented

Relevant, practical goals

Engaged, active, self-directed learner

Program "ownership"

Experiential learning

Facilitation not instruction

Program Topics

Identified in consultation with Advisory Committees

Judicial Ethics

Substantive Law

Procedure and Evidence

Criminal Sentencing

Opinion Writing

Case Management

Court Administration and Leadership

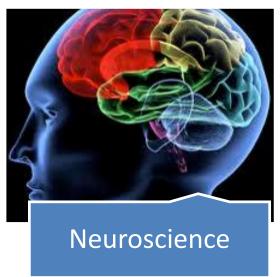
Courtroom Skills

Using Information Technology

Science & Technology

Evolving Needs







Workshops & Seminars

Orientation

2 one-week sessions

Continuing Education

General

2-3 days, in different cities

Specialized

Often in partnership with universities

Environmental law, employment law, intellectual property, mediation skills, science and technology, national security issues, etc.

Faculty: judges and experts

Not mandatory





FJC Publications

Some developed with an Advisory Committee

All reviewed by judges before publication

Benchbook for District Court Judges

Judicial Writing Manual

Recurring Problems in Criminal Trials

Case Management & ADR

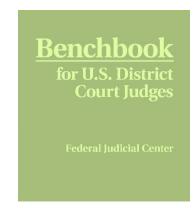
Deskbook for Chief Judges

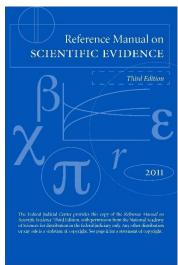
Reference Manual on Scientific Evidence

Manual for Complex Litigation

Monographs on Legal Issues

Guides on Case Management and Procedural Issues





Programs for Court Staff

Court Administrators

Court administration

Leadership and supervision

Communication skills

Implementing judiciary policy

Change management

Code of conduct

Jury trial administration

Probation & Pretrial Services Workshops, conferences, incourt programs, eLearning





Distance Education

FJC intranet site
Streaming video & audio
Web & video conferencing
eLearning
FJC production studio





Research at the FJC

Mandate: to develop and undertake analytical, empirical research in the fields of court operations and judicial administration, often at the request of judicial branch policymakers or Congress

Projects include:

- Case management
 - Alternative Dispute Resolution
- Case weights
- Courtroom technology
- Impact of rules reform
- Courtroom usage
- Offender re-entry programs



Federal Judicial History

Mandate: to conduct, coordinate, and encourage programs relating to the history of the judicial branch of the United States government

Studies history of the federal judiciary

Produces publications

Provides guidance about preservation of court documents and judges' papers

Compiles statistical and biographical information about judges

Teaching Judicial History Project: background on famous federal trials and related public debates





International Judicial Relations

Mandate: to exchange information about judicial-branch education, court operations, and strategies for improving the administration of justice with judges and court personnel from other countries

Informational briefings

Educational programs

Visiting Foreign Judicial Fellows Program

International conferences

Technical assistance

Materials

International Judicial Relations Committee



Visitors to the FJC: 2015

In 2015, the Center hosted 571 visitors from 54 different countries and jurisdictions:

Afghanistan, Albania, Algeria, Argentina, Armenia, Australia, Azerbaijan, Bangladesh, Bosnia and Herzegovina, Brazil, Bulgaria, Cambodia, China, Czech Republic, Denmark, Ethiopia, Finland, Gabon, Georgia, Germany, Honduras, Hungary, Japan, Kazakhstan, Kyrgyzstan, Laos, Liberia, Mexico, Moldova, Mongolia, Montenegro, Morocco, Mozambique, Myanmar, Nigeria, Pakistan, Philippines, Qatar, Russia, Saudi Arabia, Serbia, Singapore, South Korea, Spain, Sri Lanka, Sweden, Tajikistan, Thailand, Tunisia, Turkey, Turkmenistan, United Kingdom, Uzbekistan, Zimbabwe



Federal Judicial Center One Columbus Circle NE Washington, DC 20002-8003 www.fjc.gov



References by Slide

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Federal caseload statistics: http://www.uscourts.gov/statistics-reports/federal-judicial-caseload-statistics-2015

Active authorized federal judges: http://cwn.fjc.dcn/history/home.nsf/fs1

State court judges and caseload statistics: www.courtstatistics.org

Slide 7

Supreme Court petitions granted full review: http://www.uscourts.gov/statistics/table/1/judicial-business/2015/09/30

Petitions for writs of certiorari from Supreme Court: http://www.uscourts.gov/statistics/table/b-2/judicial-business/2015/09/30

Authorized federal judgeships: http://www.uscourts.gov/judges-judgeships/authorized-judgeships

Federal judicial caseload statistics: http://www.uscourts.gov/statistics-reports/federal-judicial-caseload-statistics-2015

Slide 9

Law school accreditation statistics:

http://www.americanbar.org/groups/legal_education/resources/aba_approved_law_schools.html

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Continuing legal education information:
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Judicial selection information:

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Judicial retirement ages: https://ballotpedia.org/Mandatory_retirement

Slide 14

Federal judge demographic statistics: http://cwn.fjc.dcn/history/home.nsf/fs1

Slide 19

Judicial salary information: http://www.fjc.gov/history/home.nsf/page/judges_salaries.html

Federal judiciary budget information: http://www.uscourts.gov/news/2015/12/21/fy-2016-funding-meets-judiciary-needs

Slide 22

Judicial impeachments and convictions: http://www.fjc.gov/history/home.nsf/page/judges_impeachments.html

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Number of trials 2015: http://www.uscourts.gov/statistics/table/t-1/judicial-business/2015/09/30

Length of trials 2015: http://www.uscourts.gov/statistics/table/t-2/judicial-business/2015/09/30

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Pro se case statistics: http://www.uscourts.gov/statistics/table/c-13/judicial-business/2015/09/30

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Types of juries: http://www.uscourts.gov/services-forms/jury-service/types-juries

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Jury service: http://www.uscourts.gov/services-forms/jury-service/learn-about-jury-service

Jury selection and exemptions: http://www.uscourts.gov/services-forms/jury-service/juror-qualifications

Slide 42

FJC staff and budget information:

http://fjconline.fjc.dcn/sites/default/files/2016/Annual%20Report%202015_0.pdf